

# Housing Aid Reimbursement

## **Forms and Instructions**

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## Introduction

School districts that complete school housing projects for repair, renovation or new construction may be eligible for state housing aid reimbursement. Title 16, Chapter 7, Sections 35 to 47 govern school housing aid. This law is designed to guarantee adequate school housing for all public school children and prevent the cost of school housing from interfering with the effective operation of the schools. The law specifies a range of requirements for aid including:

- the funding sources of the project;
- > the percent paid to each district;
- eligible reimbursable costs; and
- the term or period over which the aid is paid.

#### **Recent Legislative Changes**

In FY 2004, the law was changed so that all projects approved after June 30, 2003 may only receive reimbursement on interest payments provided that the bonds for these projects are issued through the Rhode Island Health and Educational Building Corporation (RIHEBC).

In FY 2006, there were three more major changes to the program that relate only to bond supported (not capital reserve fund) projects. These are:

- 1. calculating the annual aid payment on a districts' bond principal and interest payment for that fiscal year;
- 2. freezing the reimbursement percent (or share ratio) for a particular project to be equal to the share ratio calculated at the time the bond is issued (which should be the same year the project completes); and
- 3. paying all aid for projects supported by RIHEBC bonds directly to RIHEBC and not to the municipalities/school districts.

In the past, aid was calculated by applying the share ratio to an amount determined by dividing the cost of the project by the term of the bond and adding to that amount the interest accrued through June 30 of the previous fiscal year (the "old way"). This method will still be used only for those few new projects supported by bonds that also support projects already receiving aid. For example, if a district has issued a \$10 million bond which supports a \$5 million project completed prior to the change in the law, the remaining \$5 million project will be calculated the old way. All projects supported by new bonds (even if the project is exempt from the RIHEBC provision because it was approved prior to June 30, 2003) will be calculated the new way. It is expected that there are few, if any, remaining projects that will be calculated the old way.

The major impact for districts as a result of this change is that you must now provide both principal and interest payments on the Form 106 (both were always required on the Form 110). If the cost of the project does not match the dollar amount of the bond, districts will now need to perform the same calculations (either pro-rate or add together) for principal payments, which in the past, applied to interest payments alone.

In summary, for <u>ALL</u> new bond projects (July 1, 2005 and after), the following changes apply:

- school project costs must now correspond with the bond principal schedule. Because the project cost for new bond projects will no longer be calculated by dividing the total project cost by the term of the bond, districts must provide principal and interest schedules. NOTE: if a bond supports multiple projects, we will now ask that both the principal and interest be pro rated.
- there will no longer be a one year delay on reimbursement for principal and interest on bond projects. FY 2013 aid will be based on the principal and interest that will be paid in FY 2013. If the bond was issued prior to FY 2013, principal and interest for previous years will be included with FY 2013 for the aid calculation.
- the reimbursement ratio will be held constant at the percentage calculated in the year the bond was issued, which should be the year the project completes.
- aid calculated on RIHEBC funded projects will be paid to RIHEBC directly.

#### **EXCEPTIONS TO THE ABOVE CHANGES:**

- > capital improvement projects there have been no changes that affect projects funded through capital improvement funds.
- projects funded with existing bonds there are a few districts that have bonds, issued prior to July 1, 2005, with available funds still remaining on them. If we are already paying reimbursement on a project funded with said bond, any additional projects using the remaining bond proceeds will be reimbursed the "old way."

In FY 2009, the law was changed to include a repayment provision for districts where it is determined that a community was overpaid school housing aid. The community shall repay the determined amount over a number of years that is calculated by dividing the total amount of the overpayment by the total amount of revenues reported by the school district for the most recently completed fiscal year. The community shall repay the amount of the overpayment over a number of years that equals the percentage calculated above by one-half percent (0.5%).

In FY 2010, the law was updated to increase the minimum state share ratio from thirty percent (30%) to forty percent (40%) in five percent increments over a two year period. The increase in state share only applies to new projects completed after July 1, 2010. In FY 13, the law was updated to decrease the minimum share ratio. Projects approved prior to 6/30/12 and will be entitled to the 40% and projects approved after July 1, 2012 will receive 35%.

Please note that these instructions will be posted prior to the completion of the 2013 General Assembly session; therefore, any changes to the statutes made during this session will not be reflected in these instructions.

## Reminders for FY 2014 Housing Aid

As a result of the Auditor General's recent limited review of the school housing aid program, several recommendations were implemented to bring clarity and transparency to long-standing practices based on current law and regulations and foster communication between school

district and municipal employees regarding school housing aid. The changes fall into three major categories and the forms and instructions were updated to reflect these recommendations:

- <u>Debt Service Schedule</u> When submitting a new bond on Form 110, districts are required to submit the original bond amortization schedule from the lender and the lender documents detailing the sources and uses of funds resulting from the bond financing. These documents should be included with any district prepared spreadsheets that total the principal and interest by the state fiscal year (July 1 to June 30). These additional documents are needed to ensure that the district spreadsheets reflect costs that are for school projects only and net of capitalized interest, debt service reserve funds, investment income, bond issuance costs, and any other ineligible costs in accordance with current laws. The requirement to report interest income on bond proceeds after project completion will remain unchanged in order to net these earnings from reported interest for aid purposes over the life of the bond.
- <u>Signatures</u> All forms require the superintendent and municipal finance officer's signature. A designee's signature will not be accepted without a formal letter to the Director of Statewide Efficiencies at RIDE from the applicable party stating that the designee has been given signing authority for the program.
- Approved Project Costs In the past, the overall total of the project as approved by the Regents was the upper limit used to determine final eligible costs for a project. This allowed some project components to be reimbursed at a cost higher than those contained in the original approval as long as they were offset by decreases in other project components. For example, in the past a project consisting of two additions at \$10M each would have been reimbursed if housing aid were requested for a \$12M addition (#1) and \$8M addition (#2). Effective July 1, 2008, aid on addition #1 is capped at \$10M unless an approval for the additional \$2M is obtained from RIDE. Total principal submitted for reimbursement and allocated on district prepared schedules must match the Regents' approval. This change applies to projects that have clearly defined project components, typically involving new construction, and will not apply to capital improvement projects or projects involving districtwide renovations, where costs are likely to vary as actual bids are received.

## **Development of Cost Standards**

In FY 2006, the General Assembly mandated that the RI Department of Education (RIDE) develop and implement new school construction regulations that revise its process for approving school construction projects. These regulations were adopted by the Board of Regents on May 24, 2007. RIDE is developing cost standards to accompany the school construction regulations that will be used in the evaluation of future projects. To assist in building the database of cost information, districts submitting for reimbursement any new construction or renovation project exceeding \$500,000 completed by June 30, 2011 must include a detailed invoice of the costs included in the total as prescribed in Appendix 1. This detailed breakdown shall include all associated costs for the project and must tie to the amount submitted for Housing Aid. For professional fees, furnishings and fittings, and contingency, please include the percent of the total. Please ensure these are actual numbers for they will be used in building a database that will help determine future allowable costs.

### **Calculation of Aid**

Throughout these instructions, there will be references to both ways of calculation housing aid. They will be referred to as the "old way" and "new way."

Points to remember that apply to both ways of calculating aid:

- Aid begins when a project is complete, not when a bond is issued.
- Projects must be completed by June 30 because aid is paid according to the state fiscal year. Projects missing the June 30 deadline will not receive aid until the next fiscal year.
- Aid is paid the fiscal year after the project is completed in two equal installments, even if the bond has not been issued. The first payment is paid at the end of October while the second payment is paid at the end of April.
- Reimbursement ratios are calculated based on property values and student counts.

"Old Way" - Districts provide the cost of the project and the related interest schedule. The project cost is divided by the applicable reimbursement schedule for capital improvement projects or the term of the bond. Interest is reimbursed as dictated in the bond amortization schedule. Aid on interest is paid on a one-year delay, meaning aid calculated for FY 2014 will be based on interest paid through June 30, 2013. The reimbursement percentage is recalculated each year.

"New Way" – Districts provide the cost of the project and the related <u>bond principal and interest</u> schedule. The project cost and interest will be reimbursed as dictated in the bond amortization schedule, i.e. project cost will equal bond principal. Aid is current, meaning aid calculated for FY 2014 will be based on principal and interest projected to be paid through June 30, 2014. The reimbursement percentage is held constant at the rate calculated the year the bond is issued. NOTE: if the bond is not issued prior to completion of the project, the project will be reimbursed the "old way." When the bond is issued, an adjustment will be made.

## **Program Restrictions**

The funding sources for school housing aid are limited to five options:

- general obligation bonds
- lease revenue bonds
- > capital lease purchases
- > capital reserve funds
- debt issued by RIHEBC

Projects cannot be paid out of operating funds. There must be a properly constituted capital reserve fund at the district and/or municipal level. Also, for projects approved after June 30, 2003, districts may only be reimbursed for interest payments if the bond is issued through RIHEBC.

#### **Additional Restrictions**

- Equipment may not be reimbursed under school housing aid unless it is part of "furnishing and fitting" a new school or addition. The term of any debt issued in support of a project shall not be longer than the useful life of the project.
- Categorically ineligible costs shall include the cost of legal services, municipal services, and the operation and routine maintenance of a school facility. Other ineligible costs include swimming pools, skating rinks, field houses, district administrative office space that is not incorporated into a school building, indoor tennis courts, and outdoor field surface materials on existing fields.
- Any other federal aid and other private or public funding, including capitalized interest, applied investment income, or debt service reserve funds, must be deducted from the cost of the project prior to requesting reimbursement.
- Only school districts (not municipalities) may apply for project approval under the
  necessity of construction process, and only those projects at school facilities under the
  care and control of the school committee qualify for aid. Facilities operated jointly with
  municipalities or other profit or non-profit entities do not qualify for aid.
- A new school is completed when it is occupied or officially accepted by the school committee as part of the school plant.
- Bond issuance costs are not reimbursable under housing aid. Demolition costs for surplus school buildings are not reimbursable under housing aid.
- Aid is only paid on capital lease purchase agreements and not on capital leases. The lease purchase agreement must demonstrate a direct benefit to the school, be located on school property, and exclude all non-capital costs such as maintenance.
- Districts must report all debt that has been refinanced or refunded to determine if aid should be recalculated based on a reduction in interest costs.

## Reimbursement Schedule

Projects are reimbursed over the same number of years as the term of the bond or lease issued in support of the project. Projects supported by capital reserve funds are reimbursed over one to ten years based on the cost of the project in accordance with the schedule listed below:

Amounts	Years
\$200,000 or less	1
\$400,000 or less	2
\$600,000 or less	3
\$800,000 or less	4
\$1.0M or less	5
\$1.4M or less	6
\$1.8M or less	7
\$2.2M or less	8
\$2.6M or less	9
\$3.0M or less	10

#### **Use of the Forms**

Housing aid is requested for a new project the year **before** that project is expected to be completed. This is done by completing a Form 100, and allows the project to be included in the aid projection for the next fiscal year.

When a project has actually been completed, aid is requested for the current fiscal year using Forms 105 and 106. The first form asks for all the project information for payment of aid, and the second provides the principal and interest schedule. It is possible to submit a 105 when a project is complete even if no bond/lease has been issued. In that case, line 9 of the 105 form should be filled in with the estimate of interest and the 106 form should be submitted when the bond is issued. Districts submitting new construction or renovation projects exceeding \$500,000 completed by June 30, 2011 on Form 105 must include a detailed invoice of the costs included in the total as prescribed in Appendix 1.

Form 110 is used to report debt service (principal and interest payment) schedules for bonds and leases when they are issued.

Form 115 is used to report current year information on bonds/leases already issued and reported to RIDE, track the refinancing of bonds, report interest/investment income, and notify RIDE of surplus buildings.

The 106 and 110 forms are to be used for the reporting of both original and refinanced bonds/leases. Form 106 is required so that we can update the interest schedules for projects linked to the refinanced bond. Form 110 is required so that we can update the bond information with the new interest rate, payment schedule, etc. Districts are required to compare the interest on the original bonds to the refinanced bonds to demonstrate the savings in bond interest. If this comparison shows no savings in interest, the district must report the refinancing on the 110 form only and submit the comparison to the original bond that demonstrates the lack of savings. This will result in the new bond being entered into the system while retaining the original bond interest for project reimbursement purposes. (See Appendix 2)

Please note that all districts must complete Form 115 each year. The other forms are completed only on an as needed basis as new projects are completed. Finally, payment for projects not submitted initially on a Form 100 can be withheld and paid the following year should state funding not be available.

## Matching Principal and Interest to Projects

In many cases, projects are completed before or after bonds are issued. In many other cases, more than one bond can be issued in support of a project or a single, large bond can support several smaller projects. It is the obligation of the district to match both bond interest and principal with each project both in terms of timing (i.e., more than one fiscal year) and dollar amounts (when bond amounts and project costs are not the same).

If a bond amount is greater than the project costs, only the interest associated with the cost of the completed project is eligible for aid. For example, if a district is building a new school for \$10M and renovating another for \$5M, the municipality may issue a single \$15M bond. If both projects complete the same fiscal year, and if neither is eligible for a bonus, you may combine the two projects and attach a single bond principal and interest schedule for the entire \$15M.

If, however, the new school is finished the year before the renovations, then you must divide \$10M by \$15M, and report only 66% of the bond principal and interest on Form 106 for this project. Alternatively, if both projects complete the same year, but the renovation portion is eligible for a 4% bonus, the principal and interest would be split two-thirds and one-third, so that the 33% of the costs attached to the \$5M renovation project could receive the 4% bonus.

In another example, a municipality may issue two \$5M bonds for a \$10M project. In this instance, principal and interest for both bonds are added together for the 106 form.

Tracking which issues support which projects is essential both when projects complete prior to bonds being issued or when bonds are refinanced. Aid on interest will only be paid for projects already being reimbursed if the district remembers to complete and submit the 106 form when the bond is issued. Districts may incur penalties if refinanced bonds are not reported and new interest costs are not matched to the correct projects.

Please note that it is not necessary to match bond amounts to project amounts for Form 110. This form is completed for each bond issued for the actual amount of the bond.

#### **Matching Projects to Regents' Approvals**

As stated above, only projects and the related costs approved by the Regents are eligible for aid, and it is the obligation of the district to ensure that this takes place. For large projects, the approval versus aid cycle is normally adhered to without much difficulty. For the smaller capital projects, it is easy to confuse requesting aid with the approval process. Because of this, all districts are encouraged to have a 3-5 year district-wide capital improvement project approved by the Board of Regents on a regular basis. Capital improvement projects submitted for reimbursement through housing aid must be tracked against these approvals to ensure that the total amount of work completed does not exceed the total amount of the current approval on file.

In the past, the overall total of the project as approved by the Regents was the upper limit used to determine final eligible costs for a project. This allowed some project components to be reimbursed at a cost higher than those contained in the original approval as long as they were offset by decreases in other project components. For example, in the past a project consisting of two additions at \$10M each would have been reimbursed if housing aid were requested for a \$12M addition (#1) and \$8M addition (#2). Effective July 1, 2008, aid on addition #1 will be capped at \$10M unless an approval for the additional \$2M is obtained from RIDE. Total principal submitted for reimbursement and allocated on district prepared schedules must match the Regents' approval. This change applies to projects that have clearly defined project components, typically involving new construction, and will not apply to capital improvement projects or projects involving districtwide renovations, where costs are likely to vary as actual bids are received.

## **Housing Aid Bonuses**

There are currently three bonuses available for certain projects, and each provides a 4% increase to the percent reimbursed for that particular project in that particular year. They are:

- 1. energy conservation/handicapped access/asbestos abatement;
- 2. career/technical center renovation; and
- 3. regional district renovation.

More than one bonus can apply to a project. For the first bonus to apply, districts must be able to document that 75% of the cost of the project is for a combination of energy conservation, handicapped access and/or asbestos abatement activities. The second bonus applies only upon transfer of state owned, locally operated career/technical centers from state to local control, and will apply only to repairs and renovations deemed necessary to bring the building to a state of good repair. The last bonus is available to regional school districts only and applies to all but new construction projects.

Additionally, the school construction regulations allow for additional reimbursement projects that demonstrate energy and water efficiency cost reduction beyond the minimum school construction threshold requirements as defined in the Northeast-CHPS. Districts are eligible for 2% additional reimbursement funds for projects that achieve energy efficiency 30% above the RI Building Energy Code; 3% additional reimbursement for energy efficiency 40% above the RI Building Energy Code; and 4% additional reimbursement for energy efficiency 50% above the RI Building Energy Code.

Compliance with increased energy efficiency levels is demonstrated through submission of results of energy modeling and analysis reports during the Necessity for School Construction application process as prescribed in Section 1.08 and Plan Review upon completion of schematic design, design development, and construction documents as outlined in these regulations. The submission must be reviewed and certified by a licensed professional engineer and approved by RIDE.

#### **How to Complete the Forms**

#### **Form 100**

This form is used for projects expected to be completed by June 30, 2014 that will receive aid in FY 2015.

- The project cost must be net of all other federal aid or private or public funding, including gifts, capitalized interest, and any other available funds.
- The reimbursement schedule will be either the actual or estimated term of the bond/lease or the number of years determined by the dollar amount for capital projects.
- The estimate of interest may be actual interest accrued by 6/30/15 if the bond/lease has been issued.
- The Municipal Finance Officer's signature is required on the Form 100. A
  designee's signature will not be accepted without a formal letter to the Director of
  Finance at RIDE from the applicable party stating that the designee has been given
  signing authority for the program.
- Form 100s need to be <u>resubmitted</u> if the project did not complete by June 30, 2013 to qualify for FY 2014 aid. Projected projects do not carry forward into the next year.

#### **Form 105**

This form is used for projects completed by June 30, 2013 that will receive aid in FY 2014.

- The project cost must be net of all other federal aid or private or public funding, including gifts, capitalized interest, and investment income on excess bond proceeds or reinvested housing aid.
- The reimbursement schedule is the term of the bond/lease or determined by the cost of capital projects.
- A detailed breakdown of costs included in the total project cost must be attached to the Form 105 as prescribed in Appendix 1.
- For "new way" projects, the project cost must correspond with the bond principal. The bond principal schedule should be provided using Form 106.
- The interest schedule is either provided using Form 106 if the bond has been issued or estimated (through 6/30/14) if the bond/lease has not been issued. This question is not applicable for capital reserve fund projects.
- Projects with a "Regents Approval Date" after May 24, 2007 (date of RI School Construction Regulations) must have completed the RIDE Northeast-CHPS verification and are required to submit: 1) Certificate of Occupancy & 2) Commissioning Report.
- The Municipal Finance Officer's signature is required on the Form 105. A
  designee's signature will not be accepted without a formal letter to the Director of
  Finance at RIDE from the applicable party stating that the designee has been given
  signing authority for the program.

#### **Form 106**

This form is used to report principal and interest costs to calculate aid. Since there are only a few projects that still qualify for the "old way" calculation, all districts should provide the principal and interest information.

- Please be sure to indicate the project the principal and interest costs relate to; this
  is especially important when the project is already receiving aid.
- Please be sure to indicate whether or not the interest reported is because of a refinancing, and, if yes, the fiscal year(s) that the project(s) supported by the bond/lease began receiving aid.
- Provide the <u>net</u> debt service schedule, which deducts applied funds, such as capitalized interest or investment income.
- If multiple debt service payments are made in a given year or if the bond financing supports multiple projects, prepare a schedule using any spreadsheet format that is clearly labeled, easy to read, and organized by state fiscal year and prorates the

- principal and interest to the related project. Include the district name, project name/cost, and form number on supporting documentation (see Appendix 3).
- If the applicable project is only using a portion of the bond proceeds, please indicate the total bond value on the spreadsheet. Therefore, we will be able to tell which bond in our system is funding the project.
- The Municipal Finance Officer's signature is required on the Form 106. A
  designee's signature will not be accepted without a formal letter to the Director of
  Finance at RIDE from the applicable party stating that the designee has been given
  signing authority for the program.

#### **Form 110**

This form is used to report bond/lease principal and interest payments for original or refinanced bonds/leases. This form should be completed whenever the debt is issued regardless of when the project is completed.

- Attach the original amortization schedule and the lender document detailing the sources and uses of funds resulting from the bond financing that are included with the bond documents. Provide the <u>net</u> debt service schedule, which deducts applied funds, such as capitalized interest or investment income.
- Prepare a schedule using any spreadsheet format that is clearly labeled, easy to read, and organized by state fiscal year (only if the original table does not have a total for principal and interest on a state fiscal year). Include the district name, project name/cost, and form number on the spreadsheet.
- For refinanced bonds, a spreadsheet comparing the remaining interest on the original bond and interest on the refinanced bond must also be submitted.
- The Municipal Finance Officer's signature is required on the Form 110. A
  designee's signature will not be accepted without a formal letter to the Director of
  Finance at RIDE from the applicable party stating that the designee has been given
  signing authority for the program.

#### Form 115

This form must be completed each year and is used to report current debt service payments; refinanced bonds/leases; any revenues received or expenses incurred relating to bonds; and surplus buildings no longer used as educational facilities.

- Prepare a spreadsheet for current and refinanced bonds/leases showing the
  information requested in items 2 and 3 on Form 115. If there are no refinanced
  bonds/leases, just provide the information for item #2. Information for each item
  must be displayed separately. Please put the district name and form number on
  the spreadsheet.
- Report interest income earned on bond proceeds after project completion or reinvested school housing aid in item 4 on Form 115. These earnings will be

netted from reported interest on project costs prior to the calculation of housing aid. Any expenses incurred in the sale of school housing bonds will be deducted from the earnings prior to the adjustment to eligible interest costs.

- Report surplus buildings no longer used as educational facilities in item 6. Please note, Section "RIDE 1.14: Closing Schools" of the School Construction Regulations (5/24/2007) requires districts to notify RIDE in writing six months prior to the sale, lease, demolition, or other removal from service of any school facility in the district's jurisdiction. The notification must include the district's plan for accommodating any displaced school programs or services and a plan for accommodating district students within remaining school buildings as a result of this sale, lease, or removal from service. Where a building that has received school housing aid from RIDE but not remained in service for fifty years, RIDE may recapture at its discretion a portion of the housing aid reimbursement.
- The Municipal Finance Officer's signature is required on the Form 115. A
  designee's signature will not be accepted without a formal letter to the Director of
  Finance at RIDE from the applicable party stating that the designee has been given
  signing authority for the program.

#### **General Comments**

- Please do not submit information that has already been submitted to RIDE for review. For instance, RIDE does not need copies of the capital improvement plans attached to the housing aid forms. These plans are submitted as part of the necessity of school construction process and tend to cause confusion if they are attached to the housing aid forms. Also, if a bond schedule has already been submitted on a Form 110, please do not submit it again unless the bond has been refinanced.
- Please complete forms in their entirety. On the F-100 and F-105, ensure the
  reimbursable schedule agrees to the term of the bond or to the capital improvement
  schedule noted in the instructions. On the F-115, clearly show data in response to
  questions 2 and 3, related to the debt service payments for FY 2014 and the debt
  service refinanced in FY 2013.

WE WILL NOT USE INCOMPLETE FORMS IN AID CALCULATIONS. IF REPEATED REQUESTS FOR ADDITIONAL INFORMATION GO UNANSWERED, WE WILL NOT REIMBURSE THE PROJECT DURING THE FY 2014 AID CYCLE.

#### **Definitions**

- 1) A general obligation bond is a bond issued by the city/town/regional school district that is secured by the pledge of tax revenues; these bonds are backed by the full faith and credit of the municipality.
- 2) A lease revenue bond is a bond issued by a public building authority (PBA) secured by lease payments that are backed by the municipality's commitment to make annual appropriations in support of the lease.
- 3) A capital lease purchase is a financial arrangement whereby the municipality agrees to make an annual appropriation in support of a lease with entities other than a PBA, e.g., lease purchase of a Catholic school. Please note that only lease purchase arrangements are eligible for housing aid.
- 4) A capital reserve fund is a reserve set up by a municipality or school district specifically for capital improvements used in lieu of borrowed funds.

Appendix 1 – Guidelines for Detailed Cost Information for Completed Projects

Appendix 2 – Guidelines on Refinancing

Appendix 3 – Sample Spreadsheets Forms 106 and 110

## **Guidelines for Detailed Cost Information for Completed Projects**

As RIDE begins to implement its new school construction regulations, striving for consistency amongst districts is a primary goal. RIDE intends to implement cost standards that will be used for comparative purposes. In FY 2008, RIDE began building a cost database using information submitted for projects completing by June 30, 2007. This data collection will continue in FY 2014 for projects completed by June 30, 2013. This information will be a baseline that future projects will be compared to. Escalation factors will be applied as necessary.

For districts submitting a Form 105 for new construction or renovation projects exceeding \$500,000, please attach an invoice in the following format that details the costs included in the total project cost. This supporting documentation must tie to the total project cost included on the Form 105. Please ensure these figures are accurate for they will be used in building a database that will help determine future allowable costs. This detailed invoice is posted on RIDE's website and also part of the housing aid forms.

## **Invoice for School Construction (F-105)**

District:				
Project Name:				
Amount:				
Square Feet of New Construction/				
Renovated Area:				
		J		
		Total		% of
Description of Work		Amount	\$ / Sq. Ft.	Total
(derived from ASTM UNIFOMAT II - Cla	assification for Build	ing Elements)		
Division A - Substructure				
Foundations		l I		
Foundations				
Basement Construction				
Dascricit Construction				
Division B - Shell				
DIVISION D ONCH				
Super Structure				
Floor Construction	-			
Roof Construction				
		<u>I</u>		
Exterior Enclosure				
Exterior Walls				
Exterior Windows				
Exterior Doors				

Roofing			
Roof Coverings			
Roof Openings			
L · · ·		L	
<u>Division C - Interiors</u>			
Interior Construction			
Partitions			
Interior Doors			
Fittings			
Stairs			
Stair Construction			
Stair Finishes			
Stall I Illisties			
Interior Finishes			
Wall Finishes			
Floor Finishes			
Ceiling Finishes			
Conveying			
Elevators & Lifts			
	<b>I</b>	l	
Plumbing			
Heating, Ventilation, and Air Conditioning (HVAC)			
Fire Protection			
Sprinklers			
Other Fire Protection Systems (please specify)			
Electrical			
SUBTOTAL CONSTRUCTION COSTS			
SUBTOTAL CONSTRUCTION			
SUBTOTAL CONSTRUCTION COSTS			
SUBTOTAL CONSTRUCTION COSTS  Division E - Sitework Site Preparation			
SUBTOTAL CONSTRUCTION COSTS  Division E - Sitework			
SUBTOTAL CONSTRUCTION COSTS  Division E - Sitework  Site Preparation Site Clearing			

Site Improvements		
Parking Lots		
Pedestrian Paving		
Fences/Gates		
Athletic Fields/Recreation		
Landscaping		
Other Site Construction (please list what is included here)		
SUBTOTAL SITEWORK		
SUBTOTAL CONSTRUCTION COSTS & SITEWORK		
Contingency (include % of construction costs)		
General Conditions (include % of construction costs)		
Mark-up (include % of construction costs)		
TOTAL CONSTRUCTION COSTS		
Professional Fees (include % of total construction)		
Inspection Fees (include % of total construction)		
Furnishings & Fittings (include % of total construction)		
TOTAL SOFT COSTS		
Land Acquisition (Acreage of land acquired)		
TOTAL PROJECT COST		

## **Guidelines for Refinancing or Refunding of School Bonds**

#### Introduction

In 1990, the General Assembly made bond interest a reimbursable expense under school housing aid for bonds issued after July 1, 1988. Since then, lower interest rates have in certain instances given school districts the opportunity to lower total debt service for a project by refinancing or refunding bonds already issued. When bonds are refunded, however, the interest payments go down but the total amount of the bond principal goes up. This is because certain charges such as interest, costs of issuance and redemption premiums are added to the original principal amount of the bonds. Under current law, aid can only be paid on the total cost of the project as originally submitted (usually equal to the original bond principal); however, if districts meet the criteria listed below, the additional principal costs (called refunding premium) may be added to the accrued interest so that the district can take advantage of lower interest rates to refund existing bonds.

#### **Eligibility Criteria**

- 1. Only bonds issued after July 1, 1988 that are eligible for aid on bond interest are eligible for an adjustment in aid as refinanced or refunding bonds.
- 2. Refinancing or refunding of a bond will not change the payback schedule on the cost of the project (i.e., the original bond principal). This will continue to be calculated on the principal amount and the term of the original bonds.
- 3. The total accrued interest plus the redemption premium (additional costs) of the new refunding bonds must be equal to or less than the balance of accrued interest on the original bonds (i.e., the accrued interest from the year the refunding bonds are issued up to and including the last year of the original bonds).
- 4. The refunding bonds must support the original project(s) as approved by the Board of Regents.
- 5. The refunding premium and interest must be properly reported on Form 106 by July 15 of the fiscal year after the refunding bonds are issued. The bond agent must also prepare and the district must submit a schedule comparing the original accrued interest and the refunding accrued interest and redemption premium by state fiscal year (July 1 to June 30). This display must clearly demonstrate that the remaining accrued interest on the original bonds is equal to or more than the accrued interest and redemption premium for the new refunding bonds.
- 6. The refunding bonds must comply with the provisions of the Rhode Island General Laws 45-12-5.2.

\* \* \*

Please Note: No request for interest aid on refinanced bonds will be honored which results in an increase to the total state aid commitment for the original bonds. Also, if submission of a refinanced bond schedule increases the projected state aid entitlement for the next fiscal year, the amount that the revised actual aid exceeds the projection may be paid as an adjustment in the subsequent fiscal year. This will happen only if the total state appropriation for housing aid is insufficient to pay the new revised aid amount the first year after the revised bond interest schedule is submitted.

> If the refinanced bond does not have equal to or less interest than the original bond, the refinancing should still be reported on the Form 110 and the Form 115. The interest "test," i.e. the comparison between the old and new bonds should be submitted with the forms. A Form 106 is not required because the interest related to the project would not change. The refinancing will be documented in the system to note that the original bond interest will be used for reimbursement purposes. This scenario might occur, for example, if the district decided to extend the term of a bond, thus lowering annual principal payments but perhaps increasing overall interest costs.

#### **Definitions**

"Refunding bonds" means bonds issued to provide proceeds to refinance a prior issue of bonds.

"Refunding premium" means interest, redemption premium and costs of issuance incurred in connection with the issuance of refunding bonds.

## Sample Spreadsheet for Form 106 – Pro Rating Principal and Interest

DISTRICT NAME: SAMPLE Project: Window Replacement XYZ Elem.

FORM: 106 Total Cost: 1,500,000 ORIGINAL BOND TOTAL: 10,000,000 % of Total: 15%

Original Bond Information				Project (15%	Pro rated)	)	
FY	Principal	Interest	Total	FY	Principal	Interest	Total
6/30/2009		600,000	600,000	6/30/2009	-	90,000	90,000
6/30/2010	675,000	559,500	1,234,500	6/30/2010	101,250	83,925	185,175
6/30/2011	675,000	519,000	1,194,000	6/30/2011	101,250	77,850	179,100
6/30/2012	650,000	480,000	1,130,000	6/30/2012	97,500	72,000	169,500
6/30/2013	650,000	441,000	1,091,000	6/30/2013	97,500	66,150	163,650
6/30/2014	625,000	403,500	1,028,500	6/30/2014	93,750	60,525	154,275
6/30/2015	625,000	366,000	991,000	6/30/2015	93,750	54,900	148,650
6/30/2016	600,000	330,000	930,000	6/30/2016	90,000	49,500	139,500
6/30/2017	575,000	295,500	870,500	6/30/2017	86,250	44,325	130,575
6/30/2018	550,000	262,500	812,500	6/30/2018	82,500	39,375	121,875
6/30/2019	525,000	231,000	756,000	6/30/2019	78,750	34,650	113,400
6/30/2020	500,000	201,000	701,000	6/30/2020	75,000	30,150	105,150
6/30/2021	475,000	172,500	647,500	6/30/2021	71,250	25,875	97,125
6/30/2022	450,000	145,500	595,500	6/30/2022	67,500	21,825	89,325
6/30/2023	425,000	120,000	545,000	6/30/2023	63,750	18,000	81,750
6/30/2024	400,000	96,000	496,000	6/30/2024	60,000	14,400	74,400
6/30/2025	375,000	73,500	448,500	6/30/2025	56,250	11,025	67,275
6/30/2026	350,000	52,500	402,500	6/30/2026	52,500	7,875	60,375
6/30/2027	325,000	33,000	358,000	6/30/2027	48,750	4,950	53,700
6/30/2028	300,000	15,000	315,000	6/30/2028	45,000	2,250	47,250
6/30/2029	250,000		250,000	6/30/2029	37,500	-	37,500
	10,000,000	5,397,000	15,397,000		1,500,000	809,550	2,309,550

## Sample Spreadsheet for Form 110 – Refinanced Bond Interest Test

DISTRICT NAME: SAMPLE FORM: 110

ORIGINAL BOND TOTAL: 10,000,000 REFINANCED BOND TOTAL: 4,000,000 ORIGINAL ISSUE DATE: 7/15/1998 REFINANCED DATE: 7/15/2009 ORIGINAL INTEREST RATE: 7.5% NEW INTEREST RATE: 6.0%

	Original Bond Information			Refinance Bond Information			Interest	
FY	Principal	Interest	Total	FY	Principal	Interest	Total	Savings
6/30/1999		750,000	750,000					
6/30/2000	675,000	699,375	1,374,375					
6/30/2001	675,000	648,750	1,323,750					
6/30/2002	650,000	600,000	1,250,000					
6/30/2003	650,000	551,250	1,201,250					
6/30/2004	625,000	504,375	1,129,375					
6/30/2005	625,000	457,500	1,082,500					
6/30/2006	600,000	412,500	1,012,500					
6/30/2007	575,000	369,375	944,375					
6/30/2008	550,000	328,125	878,125					
6/30/2009	525,000	288,750	813,750					
6/30/2010	500,000	251,250	751,250	6/30/2010	550,000	210,000	760,000	(41,250)
6/30/2011	475,000	215,625	690,625	6/30/2011	475,000	181,500	656,500	(34,125)
6/30/2012	450,000	181,875	631,875	6/30/2012	450,000	154,500	604,500	(27,375)
6/30/2013	425,000	150,000	575,000	6/30/2013	450,000	127,500	577,500	(22,500)
6/30/2014	400,000	120,000	520,000	6/30/2014	425,000	102,000	527,000	(18,000)
6/30/2015	375,000	91,875	466,875	6/30/2015	400,000	78,000	478,000	(13,875)
6/30/2016	350,000	65,625	415,625	6/30/2016	375,000	55,500	430,500	(10,125)
6/30/2017	325,000	41,250	366,250	6/30/2017	325,000	36,000	361,000	(5,250)
6/30/2018	300,000	18,750	318,750	6/30/2018	300,000	18,000	318,000	(750)
6/30/2019	250,000		250,000	6/30/2019	250,000		250,000	-
	10,000,000	6,746,250	16,746,250		4,000,000	963,000	4,963,000	(173,250)